

Chapter XV

SUMMARY

INTRODUCTION

Ozaukee County and 14 cities, villages, and towns began working together in 2002 to prepare a multi-jurisdictional County comprehensive plan and a comprehensive plan for each participating city, village, and town. All cities, villages, and towns in the County except the City of Cedarburg participated in the joint planning process. As part of the planning process, the County and local governments identified existing desirable land uses and important natural resources that should be preserved to maintain the high quality of life in Ozaukee County. A desired land use pattern for the year 2035 was also identified.

The County and local comprehensive plans were prepared, in part, to comply with the requirements of Wisconsin's comprehensive planning law, which took effect in 1999. The law, set forth in Section 66.1001 of the *Wisconsin Statutes*, requires County and local governments that enforce general zoning, shoreland zoning, subdivision, or official mapping ordinances to have an adopted comprehensive plan by January 1, 2010. The Wisconsin Department of Administration awarded a comprehensive planning grant to Ozaukee County in 2004 to help fund preparation of the County and local plans.

ADVISORY COMMITTEE

In 2003, a Comprehensive Planning Citizen Advisory Committee (CAC) was formed to guide the preparation of a multi-jurisdictional comprehensive plan for Ozaukee County. This Citizen Advisory Committee assisted in the development of a public participation plan, reviewed draft plan chapters, gathered public comment, and provided input to the Ozaukee County Comprehensive Planning Board (CPB), who had responsibility for recommending a comprehensive plan to the Ozaukee County Board of Supervisors for adoption. The Citizen Advisory Committee is made up of 15 Ozaukee County citizen representatives appointed by the Ozaukee County Comprehensive Planning Board and 16 community representatives appointed by and representing each community in Ozaukee County. The members of the CAC and CPB are listed in Figure 32.

Between August 2003 and April 2008, the CAC met over 40 times and contributed over 6,000 hours of volunteer time to the comprehensive planning process. The CAC also established four work groups that provided additional review and input. The four work groups are: 1) the Public Participation Planning (PPP) Work Group, 2) the Housing, Economic Development, and Cultural Resources (HEDCR) Work Group, 3) the Agricultural and Natural Resources (ANR) Work Group, and 4) the Land Use, Transportation, and Utilities & Community Facilities (LUTU) Work Group. A technical advisory work group was also established to develop the Land Evaluation and Site Assessment (LESA) analysis of agricultural lands in the County. Workgroup members are listed in Figure 3 in Chapter I.

Figure 32

**OZAUKEE COUNTY BOARD COMPREHENSIVE
PLANNING BOARD MEMBERS: APRIL 2008**

Member	Supervisory District
Daniel P. Becker	7
Cindy G. Bock	26
Kathlyn T. Geracie	19
Daniel C. Herlache	10
Alan P. Kletti	12
Thomas H. Richart, Chair	13
Robert T. Walerstein	28

OZAUKEE COUNTY COMPREHENSIVE PLANNING CITIZEN ADVISORY COMMITTEE: APRIL 2008

Name	Community Represented^a	Community Member Resides In
John Bauer	Citizen Member	City of Port Washington
Ed Beimborn, Chair	Citizen Member	Town of Cedarburg
Phil Beitz	Citizen Member	Village of Newburg
Dave Belfus	Town of Saukville	--
Brian Biernat	Village of Saukville	--
Jon Censky	City of Cedarburg	--
Angie Cope	Citizen Member	City of Port Washington
Jill Hapner	Citizen Member	City of Mequon
Scott Heatwole	Town of Port Washington	--
Joette Heckenbach	Citizen Member	Town of Cedarburg
Louis Hefle	Town of Grafton	--
Michael Heili	Village of Newburg	--
Kit Keller	Citizen Member	City of Cedarburg
Francis Kleckner	Town of Belgium	--
Nina Look	Citizen Member	City of Mequon
Pat Marchese, Vice-Chair	Citizen Member	City of Mequon
William McGill	Citizen Member	Village of Fredonia
Lila Mueller	Village of Belgium	--
Susan Nelson	City of Mequon	--
Andrew Pederson	Village of Bayside	--
Eric Rathke	Citizen Member	Town of Fredonia
Bob Rathsack	Village of Fredonia	--
Eric Ryer	Town of Cedarburg	--
Alfred Schlecht	Village of Grafton	--
Katie Smith	Citizen Member	City of Mequon
Ronald Stadler	Citizen Member	Town of Fredonia
Cathy Stern	Town of Fredonia	--
Roger Strohm	Citizen Member	City of Port Washington
Randy Tetzlaff	City of Port Washington	--
John Treffert	Village of Thiensville	--
Dave Verley	Citizen Member	Town of Port Washington

^aCitizen representatives were appointed by the Comprehensive Planning Board to represent all of Ozaukee County. The Committee also includes one representative appointed by each City, Town, and Village.

Source: Ozaukee County.

PUBLIC PARTICIPATION

To ensure opportunities for public involvement in the planning process, a public participation plan (PPP) was adopted by the Ozaukee County Board of Supervisors in December 2004. The PPP outlined a series of outreach efforts and public participation sessions designed to gain input from County residents throughout the comprehensive planning process. A countywide survey, Ozaukee County comprehensive plan kick-off meetings, a public information meeting in each participating local government, and a countywide comprehensive plan open house / design workshop are a few of the efforts conducted as part of the PPP. Public informational meetings and hearings were also held in early 2008 to review the draft comprehensive plan prior to its adoption. Each community participating in the planning process also adopted a local PPP to gain input from the public. The public participation events are summarized in the following sections.

Public Opinion Survey

A countywide comprehensive planning public opinion survey was conducted in the spring of 2005 and included a wide range of questions on topics such as housing, transportation, agricultural and natural resources, land use, and economic development. The report documenting the results of the survey is available on the Ozaukee County comprehensive planning website at www.co.ozaukee.wi.us/smartgrowth and at public libraries. In conjunction with the countywide survey, local comprehensive planning surveys were conducted in several of the communities participating in the cooperative planning process.

Comprehensive Planning Web Site

In 2002, an Ozaukee County web page was launched to inform citizens about comprehensive planning, the County's multi-jurisdictional planning process, how to become involved in this process and how to make public comments. Over time, all documents and resources related to the planning process have been added to the site and it has become a valuable resource for community leaders, county officials, citizen advisory committee members and local government staff. Between 2002 and 2008, there were over 10,000 "visits" to the Comprehensive Planning Web Page. This web page can be viewed at: www.co.ozaukee.wi.us/smartgrowth.

Kick-Off Meetings

Four countywide comprehensive planning kick-off meetings were conducted in the spring of 2005 at different locations throughout the County. A total of 46 participants gained knowledge of Wisconsin's comprehensive planning legislation, reviewed the results of the countywide comprehensive planning public opinion survey, and learned how they could participate in the planning process. Participants evaluated the subject matter as excellent (4.1 on a 5-point scale) and the presentations as excellent (4.6). A participant commented that the educational material provided "great insight on the future of county growth."

Local Public Information Meetings

Local comprehensive planning public information meetings were held in each participating local government between December 2005 and March 2006. The meetings typically began with a short presentation by County staff that outlined comprehensive planning requirements and the County multi-jurisdictional planning process. Following the presentation, attendees were able to visit four comprehensive planning information stations organized around the nine comprehensive planning elements. Each station included maps and fact sheets with inventory information collected as part of the comprehensive planning process. Attendees were able to leave written comments at each station. In addition, attendees were asked to share their vision for the future of their community. A total of 210 participants attended fourteen local public information meetings. Overall, participants evaluated these meetings as excellent (a 4.3 on a 5-point scale). One participant commented, "very interesting and well done."

Countywide Open House

A countywide comprehensive planning open house / design workshop was held on May 6, 2006. Over 60 county residents participated, in addition to CAC members, County Board supervisors, and staff from several agencies. An interactive computer modeling program for land use planning, image preference survey, comprehensive planning inventory maps and fact sheets, water resources display, sustainable development practices display, open

space and farmland preservation display, conservation subdivision display, local government comprehensive planning displays, and a land use planning activity for children were some of the activities used to gather public input. Comments, pictures, and results from the image preference survey can be viewed on the County comprehensive planning website. The evaluations indicated that participants gained knowledge of comprehensive planning (from a 2.9 to a 4.1 on a 5-point scale). Additionally, participants gained knowledge of Ozaukee County's Comprehensive Planning process (from a 2.8 to a 3.9 on a 5-point scale). Overall, participants evaluated the open house/workshop as excellent (a 4.5 on a 5-point scale). One participant commented, "very good use of communication resources! Very informative, yet not complicated. Good effort."

Local Design Workshops

Local government comprehensive plan design workshops were conducted with plan commissions, governing bodies, and/or citizen advisory committees in each participating local government in the summer and fall of 2006. The purpose of these meetings was to discuss local government population projections and develop a vision statement and goals and objectives for the issues and opportunities element of each local government comprehensive plan. Additional workshops were conducted with each participating local government in the spring and summer of 2007 to review existing land uses in their community and assist in the preparation of 2035 planned land use maps for the land use element of local comprehensive plans. Between 2004 and 2009, County and Southeastern Wisconsin Regional Planning Commission (SEWRPC) staff facilitated or attended over 150 meetings with local governments to help develop city, town, and village comprehensive plans. These include meetings regarding community comprehensive planning updates, design workshops to develop a community vision statement and broad comprehensive planning goals, and multiple meetings to help develop community land use plan maps. In addition, County and SEWRPC staff have attended meetings in several communities to assist with the preparation of various local comprehensive plan elements.

Ozaukee County Fair

A comprehensive planning booth was on display in the Commercial Building at the Ozaukee County Fair in 2005 and 2006. This booth was greatly expanded in 2007 and 2008 and included inventory data maps, fact sheets, and draft plan chapters, which were on display for public comment. Staff were present to explain the information, data, maps and answer questions.

Plan Review and Adoption

The plan review and adoption process got underway in February 2008, with four public informational meetings around the County. The first seven elements of the County comprehensive plan (all elements except the intergovernmental cooperation and implementation elements) were available for review, including many of the maps produced for the plan elements and the inventory chapters. The draft County land use plan map for 2035 was also available at the public informational meetings for review and comment.

An open house on the plan was sponsored by the Comprehensive Planning Board (CPB) on March 11, 2008. Citizen comments were invited following a presentation on the plan. A presentation on the plan was made to the County Board of Supervisors on March 19, followed by a formal public hearing. The CPB met on March 25 to consider approval of the recommended plan for adoption by the full County Board. The County Board adopted the comprehensive plan on April 2, 2008.

Times and locations of the public meetings and hearings were:

- February 4, 2008: Public Informational Meeting, Village of Belgium, Village Hall, 6:30 p.m.
- February 6, 2008: Public Informational Meeting, City of Mequon Common Council Chambers, 6:30 p.m.¹
- February 18, 2008: Public Informational Meeting, County Administration Center Auditorium, 6:30 p.m.
- February 25, 2008: Public Informational Meeting, Village of Grafton Village Hall Board Room, 6:30 p.m.

¹Meeting cancelled due to a major (20-inch) snowstorm.

- March 11, 2008: Open house sponsored by the CPB, County Administration Center Auditorium, 6:30 p.m.
- March 19, 2008: Public Hearing on the comprehensive plan before the County Board, County Board Room, 9:00 a.m. A presentation about the plan followed the public hearing.
- March 20, 2008: CAC meeting considered approval of the recommended plan for CPB consideration, County Administration Center, 5:30 p.m.
- March 25, 2008: CPB meeting considered approval of the recommended plan for County Board consideration, County Administration Center, 1:00 p.m.
- April 2, 2008: County Board meeting considered adoption of the comprehensive plan, County Board Room, 9:00 a.m.

An amendment to the County plan was adopted in 2009 to incorporate the land use plan maps adopted by each city, village, and town as part of their local comprehensive plan. The amendment is included in this report. The amendment was approved by the CPB on April 3, 2009. A public hearing was held on May 4, and the amendment was adopted by the County Board on May 6, 2009 (see Appendix W).

INVENTORY INFORMATION

The introduction and inventory chapters of the County comprehensive plan were prepared in 2005. The chapters were revised to include comments from the element work groups, Citizen Advisory Committee (CAC), and Comprehensive Planning Board (CPB) in 2006 and 2007. Inventory chapters include Chapter II, *“Population, Household, and Employment Trends and Projections;”* Chapter III, *“Inventory of Agricultural, Natural, and Cultural Resources;”* Chapter IV, *“Inventory of Existing Land Uses, Transportation Facilities and Services, and Utilities and Community Facilities;”* and Chapter V, *“Existing Plans and Ordinances.”* A PowerPoint summary of each chapter is available on the comprehensive planning website. “Fast Facts,” which summarize the inventory findings, can be found at the end of this chapter.

PLAN ELEMENTS

The comprehensive planning law requires the County and each local plan to include the following nine elements:

- Issues and Opportunities
- Housing
- Transportation
- Utilities and Community Facilities
- Agricultural, Natural, and Cultural Resources
- Economic Development
- Intergovernmental Cooperation
- Land Use
- Implementation

COUNTY AND LOCAL LAND USE PLAN MAPS

The planned land use map for Ozaukee County for the year 2035 is presented on Map 96 in Chapter VIII, as amended on May 6, 2009. Table 102 and Figure 14 in Chapter VIII set forth the number of acres and percent of the planning area² in each land use category. The plan map indicates where certain types of urban development

²The planning area includes all of Ozaukee County and that portion of the Village of Newburg and its extraterritorial area that extend into Washington County.

should be encouraged while preserving agricultural and environmentally significant land and resources. The Ozaukee County planned land use map is a compilation of the land use plan maps prepared by each city, town, and village in the County (city and village plans were included for the areas within city or village boundaries, and did not include extraterritorial areas for which the city or village may have planned). Figure 15 in Chapter VIII describes each of the categories shown on the plan map.

The Ozaukee County planned land use map includes city and village planned land use maps for the areas within city and village limits. However, each city and village land use plan map adopted as part of a local comprehensive plan included areas outside the limits of the city or village, except for the City of Mequon. This practice is consistent with good land use planning, because cities and villages typically annex land to accommodate population growth and associated land uses. Annexations and the exercise of city and village extraterritorial authorities, however, often lead to conflicts between cities and villages and adjacent towns.

Many of these conflicts could be resolved through the development of boundary agreements between cities and villages and adjacent towns. As of 2008, a boundary agreement between the City of Port Washington and the Town of Port Washington was the only boundary agreement in the County. Until such agreements are developed, disagreements will likely continue between cities and villages and adjacent towns as each unit of government develops in accordance with its land use plan, and cities and villages continue to exercise their annexation and extraterritorial authorities in adjacent towns.

There were several opportunities to develop coordinated land use plan maps for the extraterritorial areas of cities and villages during the multi-jurisdictional planning process. The City and Town of Port Washington is an example of successful coordination. The City of Port Washington reviewed the land use plan map for the area of the Town of Port Washington identified in the City/Town boundary agreement, which lies within the City's planning area. The City then incorporated the planned land use identified by the Town for this area in the City's land use plan map. In another example of coordinated land use planning, the City of Port Washington and the Village of Saukville developed a joint planning area located between the City and Village along STH 33. The County encourages cities and villages and adjacent towns to continue or to initiate cooperative planning following adoption of a comprehensive plan by each local government. The inventory information and recommendations developed as part of the multi-jurisdictional comprehensive plan should provide a good basis for the development of boundary agreements and other joint planning activities.

Maps 111 through 125 in the Intergovernmental Cooperation Element (Chapter XIII) depict the planned land use map approved by each city, village, and town in the County. The maps include the full planning area where a city or village has planned for areas outside current corporate limits. Map 126 in Chapter XIV graphically summarizes conflicts between city and village plans and adjacent town plans.

ISSUES AND OPPORTUNITIES ELEMENT

The *Issues and Opportunities Element* includes a vision statement and overall goals and objectives for the County for the plan design year of 2035. The County vision statement is:

“Ozaukee County will create plans and policies that sustain and enhance the quality of life for all citizens of Ozaukee County.”

The overall comprehensive planning goals are:

- Preserve and enhance Ozaukee County's natural resources, including Lake Michigan, open space, and agricultural land.
- Preserve and enhance the rural and small town character of Ozaukee County.
- Encourage sustainable development of land for business and residential use.

- Encourage a balanced and sustainable allocation of space between various types of land uses to meet the social, physical, and economic needs of County residents.
- Promote a range of affordable housing choices for all income levels and age groups in the County.
- Improve transportation infrastructure and land use design to support a range of transportation choices for all citizens.
- Maintain and enhance new transportation routes that relieve congestion and reduce fuel consumption and air pollution.
- Maintain and enhance the existing level of public services in Ozaukee County.
- Support and encourage sustainable energy options in public and private development.
- Identify and encourage desirable and sustainable businesses and job development.
- Encourage intergovernmental cooperation.
- Ensure the Ozaukee County Multi-Jurisdictional Comprehensive Plan is a “living document.”

Population, Household, and Employment Projections

- The projected population for the planning area in 2035 under the regional land use plan is 102,778 persons. This is a projected increase of 19,124 persons, or about 23 percent, over the existing 2000 population of 83,654. The number of households for the planning area projected under the regional land use plan for 2035 is 40,632. This is a projected increase of 9,308 households, or about 30 percent, over the 31,324 households in 2000. In 2000, there were 51,191 jobs located in the planning area. A total of 62,747 jobs are projected for the planning area in 2035 by the regional land use plan. This is a projected increase of 11,556 jobs or 22.6 percent.
- Local governments in Ozaukee County have developed future population projections for use in local comprehensive plans. The cumulative result of these projections for the Ozaukee County planning area is 118,749, which is greater than the regional land use plan intermediate growth scenario population projection of 102,788 but less than the high growth scenario population projection of 137,102. The projected number of households in 2035, based on the population projections selected by local governments, is 47,235, which is about 16 percent higher than the number projected under the regional plan.

OTHER ELEMENTS

Seven of the other eight elements (all except the Implementation Element) include specific goals and objectives focused on the resources or facilities required to be addressed in the element by the Wisconsin comprehensive planning law. Each element also includes a set of recommended policies and programs to achieve the goals and objectives. Goals, objectives, policies, and programs are organized around issues of concern identified through the public opinion survey, public and advisory committee meetings, and other public participation forums. The terms are defined as follows:

- **Goals:** Broad and general expressions of a community’s or County’s aspirations, towards which the planning effort is directed. Goals tend to be ends rather than means.
- **Objectives:** More specific targets, derived from goals and necessary to achieve those goals. While still general in nature, objectives are more precise, concrete, and measurable than goals.
- **Policies:** Rules or courses of action necessary to achieve the goals and objectives from which they are derived. They are precise and measurable.
- **Programs:** A system of projects or services necessary to achieve plan goals, objectives, and policies.

The goals developed for the seven elements are listed below. The programs in each element selected by the Comprehensive Planning Citizen Advisory Committee as having the highest priority for implementation are also listed. Additional programs recommended for implementation, listed in relative rank order, are included in the Implementation Element (Chapter XIV).

Agricultural, Natural, and Cultural Resources Element

Agricultural Resources Goals:

- Preserve soils suitable for agricultural production in Ozaukee County.
- Preserve a sufficient amount of agricultural land to ensure farming remains viable in Ozaukee County.
- Protect farms and farming in Ozaukee County.

Natural Resources Goals:

- Ensure the protection, sound use, and enhancement of the natural resource base in Ozaukee County.
- Preserve primary environmental corridors, secondary environmental corridors, and isolated natural resources areas in Ozaukee County.
- Preserve natural areas in Ozaukee County.
- Preserve critical species habitat sites and critical aquatic sites located outside of natural areas in Ozaukee County.
- Preserve habitat for endangered species not identified in the regional natural areas plan (Butler's Garter Snake and Hines Emerald Dragonfly) in accordance with State and Federal requirements.
- Encourage integrated water resource management of surface water, groundwater (including both the shallow and deep aquifer), and water dependent natural resources.
- Protect and enhance surface water quality in Ozaukee County.
- Protect and enhance groundwater quality in Ozaukee County.
- Protect and conserve groundwater quantity in Ozaukee County.
- Protect floodplains from incompatible land uses.
- Protect wetlands from destruction and degradation.
- Encourage urban development in the County to be located on soils suitable for such development.
- Protect Lake Michigan's water quality and shoreline, including Lake Michigan bluffs.
- Ensure an adequate supply of aggregate (sand, gravel, and crushed stone) at a reasonable cost for new construction and maintenance of existing infrastructure in the future.
- Preserve and enhance the system of parks, trails, and open space within Ozaukee County.
- Preserve and enhance Ozaukee County's natural resources.
- Preserve rural character and vistas outside planned urban service areas.
- Protect Ozaukee County's naturally occurring bio-diversity.
- Reduce the risk of disease, injury, or premature death associated with or caused by hazardous environmental factors in Ozaukee County.
- Reduce the human and environmental risks posed by hazardous waste.

Cultural Resources Goals:

- Preserve historical resources that contribute to Ozaukee County's rural and small town character.

- Preserve historical resources that contribute to Ozaukee County’s heritage.
- Promote cultural resource and heritage related tourism in the County.
- Preserve archaeological resources that contribute to Ozaukee County’s rural and small town character.
- Preserve archaeological resources that contribute to Ozaukee County’s heritage.
- Support the efforts of local historical societies to provide a greater understanding of Ozaukee County’s history and heritage to the public.
- Support a wide range of artistic performances, displays, and educational programs in Ozaukee County.
- Support a wide range of entertainment and recreational opportunities in Ozaukee County.

Top Programs for Implementing the Agricultural, Natural, and Cultural Resources Element:

- Ensure future County park and open space plans are adopted by the County Board of Supervisors and certified by the DNR so the County is eligible to receive available State and Federal outdoor recreation grants.
- Incorporate updated wetland mapping into Map 96 (the Land Use Plan Map for 2035).
- Implement programs recommended under the Natural Impediments to Urban Development Issue to preserve Lake Michigan bluffs in Ozaukee County.
- Incorporate Lake Michigan bluff areas into Map 96 (the Land Use Plan Map for 2035).
- Continue enforcement of the Ozaukee County Sanitation and Health Ordinance (Chapter IX of the County Code of Ordinances) in compliance with Chapter 254 of the *Wisconsin Statutes*.
- Continue to administer and enforce the Ozaukee County Shoreland and Floodplain Zoning Ordinance and amend the shoreland zoning maps to incorporate the updated wetland inventory.
- Incorporate the recommended park and outdoor recreation element of the Ozaukee County Park and Open Space plan into Map 96 (the Land Use Plan Map for 2035).
- Apply for DNR Stewardship funds, WCMP grants, and other State and Federal funding (for the acquisition and development of park and open space sites).
- Apply for grants to conduct household and agricultural chemical hazardous waste Clean Sweep programs. Consider partnering with local communities.

Land Use Element

Goals:

- Preserve the rural and small town character of Ozaukee County.
- Preserve and enhance Ozaukee County’s agricultural resource base.
- Preserve and enhance Ozaukee County’s natural resource base.
- Promote the addition of an adequate number of housing units to the current housing stock in Ozaukee County to meet housing demand through 2035.
- Improve transportation infrastructure and land use design to support a range of transportation choices for all citizens.
- Encourage land uses and densities that promote efficient development patterns and relatively low municipal, State government, and utility costs.
- Promote an adequate number of sites for business retention, expansion, and attraction in Ozaukee County through 2035.

- Encourage intergovernmental cooperation between local governments in land use planning for 2035.
- Accommodate the projected growth in Ozaukee County’s population, households, and employment through the comprehensive plan design year 2035.
- Accommodate the institutions and infrastructure required to effectively serve residential, commercial, and industrial development in Ozaukee County through the comprehensive plan design year 2035.
- Guide projected growth in a manner that protects Ozaukee County’s agricultural and natural resource base.
- Ensure the “consistency” requirement of the State comprehensive planning law is fulfilled.

Top Programs for Implementing the Land Use Element:

- Develop methods to assist communities in Ozaukee County with cooperative planning for institutional uses such as hospitals, assisted living facilities, police service, fire service, and libraries.
- Incorporate each of the local government planned land use maps developed through the Ozaukee County multi-jurisdictional comprehensive planning process and the planned land use map developed by the City of Cedarburg, based on the unit of government that has zoning authority for the area in question into Map 96 (the Land Use Plan Map for 2035).
- Incorporate lands identified as natural limitations to building site development and environmentally sensitive lands in local government comprehensive plans into Map 96 (the Land Use Plan Map for 2035).
- Preserve groundwater recharge areas identified on Map 92 through the County subdivision review process and encourage local governments to preserve groundwater recharge areas through local comprehensive plans and consistent implementation of land use control ordinances, such as the zoning ordinance.
- Provide maps of city and village comprehensive planning areas for 2035 (see Map 91) and city and village extraterritorial plat review areas and zoning areas (see Map 82 in Chapter V) to each local government in Ozaukee County. Provide updated maps every five years.
- Provide all inventory and additional planning maps produced by the Ozaukee County multi-jurisdictional comprehensive planning process to local governments, including the 2007 existing land use inventory map update (see Map 89), to facilitate joint land use planning.
- The Environment and Land Use Committee of the Ozaukee County Board of Supervisors should review and revise the Ozaukee County Shoreland and Floodplain Zoning Ordinance to be consistent with the Ozaukee County Planned Land Use Map: 2035 upon the adoption of the Ozaukee County Comprehensive Plan: 2035, by the County Board.

Housing Element

Goals:

- Promote the addition of an adequate amount of housing units to the current housing stock to meet housing demand through 2035.
- Promote adequate housing choice for consumers through 2035.
- Promote a range of affordable housing choices for all income levels in the County.
- Promote a range of housing choices for Ozaukee County’s aging and disabled population.
- Promote housing options that allow elderly and disabled persons to remain in their homes.
- Promote a range of housing choices for households of all sizes in Ozaukee County.
- Promote a range of housing choices that meet the housing preferences of Ozaukee County residents.

- Promote the distribution of a variety of housing structure types and sizes including single-family, two-family, and multi-family homes across Ozaukee County for all income and age groups.
- Promote fair housing practices in Ozaukee County.

Top Programs for Implementing the Housing Element:

- Continue the home delivered meals program offered by the Ozaukee County Aging and Disability Resource Center, and study reducing eligibility requirements.
- Continue to provide a continuum of care and housing through the County owned Lasata Care Center skilled nursing care facility and the Lasata Heights retirement center and assisted living facility.
- Continue the Department of Human Services “Stay at Home Services” to assist elderly residents living in traditional homes.
- Develop and distribute educational materials regarding the various Federal, State, and County programs available to Ozaukee County residents for funding to adapt homes to the needs of persons with disabilities and elderly people, such as the WisLoan program.
- Develop and distribute educational materials regarding the various Federal, State, and County programs available to Ozaukee County residents, governmental agencies, and project developers for the development of senior oriented housing such as the Section 202 Supportive Housing for the Elderly Program.
- The Ozaukee County Home Owner Rehabilitation Program, which provided financial assistance to moderate-income households for lead paint abatement and other home repairs and improvements, became funded directly by the HOME Consortium in late 2006. Although Ozaukee County no longer administers the program, the County should provide the public with funding application information and assistance to maintain the participation levels that existed prior to the change in administration.
- Continue active representation on the HOME Consortium Board, which receives an annual funding allocation from HUD to advance homeownership opportunities and programs for households earning 80 percent or less of the Milwaukee-Waukesha MSA median family income. Government housing programs available to Ozaukee County residents through the Consortium include the C-CAP Down Payment Assistance Grant and the American Dream Down Payment Initiative C-CAP Loan.
- Develop standards for the countywide housing recognition program that address the need for a variety of housing unit sizes, lot sizes, and structure types based on resident preference information obtained through public input, including responses to the countywide public opinion survey, SWOT analysis, and public meetings.

Transportation Element

Goals:

- Provide an integrated, efficient, and economical transportation system that affords mobility, convenience, and safety and that meets the needs of all citizens, including transit-dependant residents, persons with disabilities, and the elderly.
- Meet the goals and objectives identified under each of the following Ozaukee County Transportation Element Issues.
- Meet the vision and objectives of the *Regional Transportation System Plan for Southeastern Wisconsin: 2035*.
- Maintain a street and highway system that efficiently serves the anticipated land use development pattern set forth on Map 96 (the Land Use Plan Map for 2035).
- Provide for a public transportation system in Ozaukee County that efficiently serves the anticipated land use development pattern set forth on Map 96 (the Land Use Plan Map for 2035).

- Provide an integrated, efficient, and economical transportation system that affords mobility, convenience, and safety to persons with disabilities and the elderly.
- Provide for bicycle and pedestrian facilities in Ozaukee County that efficiently serve the anticipated land use development pattern set forth on Map 96 (the Land Use Plan Map for 2035).
- Provide options for bicycle and pedestrian travel as an alternative to personal vehicle travel.
- Provide region-, nation-, and world-wide transportation access to Ozaukee County for passengers and freight.

Top Programs for Implementing the Transportation Element:

- Continue to provide transportation services for persons with disabilities and elderly residents through operation of the Ozaukee County Shared Ride-Taxi Service through the comprehensive plan design year 2035. Continue County service in the City of Port Washington Transport Shared-Ride Taxi Service area for persons with disabilities that cannot be served by the City taxi service.
- Continue operation of the Ozaukee County Express Bus System.
- Expand the Ozaukee County Express Bus System in accordance with the proposed public transit services for Ozaukee County set forth in the regional transportation system plan.
- Study altering route scheduling to facilitate timely transfers to other MCTS routes at transfer points in Milwaukee County to increase connectivity to areas of Milwaukee County outside of the Milwaukee Central Business District.
- Work with the Washington County Shared Ride-Taxi Service to increase the number of transfer points between the Ozaukee County and Washington County taxi services. (One transfer point in the Village of Newburg existed in 2007).
- Update the Ozaukee County Public Transit and Human Service Transportation Coordination Plan as needed to provide transportation services to people with disabilities in the County and remain eligible for Federal Transit Administration (FTA) programs that require coordination plans such as the Elderly Individuals and Individuals with Disabilities Program (Section 5310), Job Access and Reverse Commute Program (JARC), and New Freedom Program.
- Develop methods to ensure that the needs of pedestrians, bicyclists, and transit users are considered, and appropriate facilities are provided, when County highways are designed, constructed, or reconstructed.
- Work with local governments to determine the need for additional Ozaukee County Express Bus System routes, transit stations with parking, and bus stops.

Utilities and Community Facilities Element

Goals:

- Ensure the public services offered in Ozaukee County meet the needs of all County residents.
- Encourage city and village governments to offer public services that meet the needs of their residents.
- Pursue joint services agreements between Ozaukee County and cities and villages, where appropriate, to provide cost-effective and efficient government services.
- Encourage town governments to offer public services that meet the needs of town residents.
- Work with town governments to offer public services that meet the needs of town residents.

Top Programs for Implementing the Utilities and Community Facilities Element:

- Encourage local governments to develop stormwater management plans and ordinances and joint agreements to provide shared stormwater management facilities.

- Continue to update the Ozaukee County Shoreland and Floodplain Zoning Ordinance as needed to maintain County eligibility to participate in the National Flood Insurance Program.
- Work to protect environmental corridors and natural areas through the County plat review process.
- Continue to implement the Ozaukee County Shoreland and Floodplain Zoning Ordinance to help protect town residents from flood hazards and bluff erosion.
- Continue to administer and enforce Chapter XII, Animal Waste Storage, of the Ozaukee County Code of Ordinances.
- Conduct the countywide Clean Sweep program periodically, incorporating other recycling efforts and awareness into the program.
- Incorporate the recommended open space preservation element of the *Ozaukee County Park and Open Space Plan* into Map 96 (the Land Use Plan Map for 2035).
- Apply for DNR Stewardship funds, Wisconsin Coastal Management Program grants, and other State and Federal funding for acquisition of parks, open space, and natural areas.

Economic Development Element

Goals:

- Promote an adequate supply of workers to meet the employment needs of businesses located in the County through the plan design year 2035.
- Promote an adequate number of jobs in the Ozaukee County planning area to serve the projected 2035 population of 102,800 persons.
- Promote an adequate number of sites for business retention, expansion, and attraction in Ozaukee County through the comprehensive plan design year 2035.
- Attract desirable businesses to Ozaukee County.

Top Programs for Implementing the Economic Development Element:

- Continue operation of the Ozaukee County Express Bus System.
- Continue administration of the Ozaukee County Revolving Loan Fund (RLF) to create employment opportunities, encourage private investment, and provide a means to finance new and expanding businesses in the County.
- Incorporate local government 2035 comprehensive plan planned land use maps into Map 96 (the Land Use Plan Map for 2035).
- Allocate a minimum of 2,940 acres to land uses that can support commercial and industrial employment on Map 96 (the Land Use Plan Map for 2035).
- Identify sustainable lands to be retained in long-term agricultural use in consultation with local governments, and using the results of the LESA analysis.
- Utilize the Milwaukee 7 and Ozaukee County website to compile and publicize information about the County to desirable businesses that may be considering relocating or expanding.
- Continue partnership with the Milwaukee 7 in an effort to promote a regional approach to economic growth, which will benefit economic development efforts in Ozaukee County.
- Develop and distribute educational materials to local governments and businesses regarding various programs that may encourage economic development in traditional downtown areas within the County, such as the Wisconsin Main Street Program.

- Develop an incentive program to attract businesses that utilize sustainable economic development concepts such as the use of renewable energy sources; building and landscape designs that reduce the use of toxic chemicals, reduce the use of impervious building materials, and preserve open space and natural features; and provide jobs that pay wages sufficient to afford the cost of living in Ozaukee County.

Intergovernmental Cooperation Element

Goals:

- Encourage shared services and facilities between units and levels of government.
- Reduce land use planning, ordinance administration, and other boundary issue conflicts between communities in Ozaukee County.
- Promote a better understanding among all levels of government regarding the roles and responsibilities of each.
- Coordinate with school districts as they plan and locate school facilities, as appropriate.

Top Programs for Implementing the Intergovernmental Cooperation Element:

- Continue working with SEWRPC to update Ozaukee County transportation plans, such as the jurisdictional highway plan and the transit development plan.
- Continue to provide updated shoreland/floodplain zoning maps to local governments when floodplain boundaries are changed or other significant amendments are made.
- Continue to operate a communications center through the Sheriff's Department that benefits all public agencies within the County through the reception of wireless 911 calls.
- Continue to provide emergency dispatch services to interested communities in Ozaukee County through an intergovernmental agreement.
- Work with pharmacies, medical centers, health care providers, hospice providers, and veterinarians in Ozaukee County to continue an annual countywide recycling program for unused pharmaceuticals.
- Continue to operate the emergency radio system between Ozaukee County and each city, village, and town in the County with connectivity to the City of Milwaukee and the State Police.
- Continue to participate in on-going cooperative planning efforts such as the North Branch Milwaukee River project.
- Continue working with SEWRPC and WisDOT on regional transportation planning and programming efforts and to develop methods to promote interconnection between all transportation modes and systems available within the County and the Region.
- Continue working with SEWRPC to prepare new and updated elements of the regional plan, such as the regional water quality, water supply, natural areas, and telecommunications plans.
- Continue to provide information to local governments on the general requirements of the County sanitary and health ordinance and animal manure storage ordinance.

Implementation Element

Section 66.1001 (3) of the *Statutes* requires that the following ordinances be consistent with a unit of government's comprehensive plan by January 1, 2010:

- Official mapping established or amended under Section 62.23 (6) of the *Statutes*.
- County or local subdivision regulations under Section 236.45 or 236.46 of the *Statutes*.
- County zoning ordinances enacted or amended under Section 59.69 of the *Statutes*.
- City or village zoning ordinances enacted or amended under Section 62.23 (7) of the *Statutes*.

- Town zoning ordinances enacted or amended under Section 60.61 or 60.62 of the *Statutes*.
- Zoning of shorelands or wetlands in shorelands under Section 59.692 (for counties), 61.351 (for villages), or 62.231 (for cities) of the *Statutes*.

Ozaukee County has adopted a Shoreland and Floodplain Zoning Ordinance (Chapter VII of the Ozaukee County Code of Ordinances) under Section 59.692 of the *Statutes*. The Implementation Element (Chapter XIV) identifies programs that will likely require amendments to the Shoreland and Floodplain Zoning Ordinance in order to achieve consistency between the plan and the ordinance. Programs that recommend continued enforcement of existing county ordinances, where no changes are needed to existing ordinances, are also identified in Chapter XIV.

LOCAL GOVERNMENT PLANS AND RECOMMENDATIONS

As part of the multi-jurisdictional planning process, comprehensive plans were prepared for Ozaukee County and for each of the 14 participating local governments. A separate plan report was prepared for each local government that focused on the inventory information, planned land use map, and other plan elements and recommendations developed by city, town, and village plan commissions; town or village boards; and common councils. Data and recommendations developed as part of the multi-jurisdictional plan were provided to each local government for consideration. Ozaukee County and SEWRPC staff provided technical and professional assistance, including mapping and other data, when requested by a local government. Ozaukee County staff prepared the comprehensive plan reports for 11 of the 14 participating local governments. The remaining three local governments worked with private consultants to prepare local plan reports, using the data produced as part of the multi-jurisdictional planning process. Table 176 in Chapter XIII lists the date each city, town, and village in the County first adopted its comprehensive plan.

PLAN ADOPTION

A comprehensive plan must be adopted by an ordinance enacted by the governing body. The Ozaukee County Multi-Jurisdictional Comprehensive Plan must therefore be adopted by an ordinance of the County Board of Supervisors. All nine elements must be adopted simultaneously. At least one public hearing must be held by the County Board prior to adopting the plan. Section 66.1001(4)(b) of the *Statutes* requires that an adopted comprehensive plan, or an amendment to a plan, be sent to all governmental units within and adjacent to the county or local government preparing a plan; the Wisconsin Department of Administration; the regional planning commission (SEWRPC); and the public library that serves the area in which the county or local government is located.

This comprehensive plan was adopted by the Ozaukee County Board of Supervisors on April 2, 2008. An amendment to the plan to incorporate planned land use maps adopted by cities, towns, and villages in the County was adopted by the County Board on May 6, 2009. The changes made by the amendment are included in this report. The ordinances adopting the plan and the amendment are included in Appendix W.

PLAN UPDATES AND AMENDMENTS

The comprehensive planning law requires that adopted comprehensive plans be reviewed and updated at least once every ten years. County and local governments may choose to update the plan more frequently. While there is no limit on the number or frequency of amendments that may be made to a comprehensive plan, the public participation, plan review, and plan adoption procedures required for a full comprehensive plan also apply to plan amendments. The Implementation Element (Chapter XIV) recommends a procedure to be used for amending this plan.